

---

MASTER PLAN

# Chesapeake Bay TMDL Master Plan

Christopher Newport University



PREPARED FOR



1 Avenue of the Arts  
Newport News, VA 23606  
757.594.7000

PREPARED BY



4500 Main Street, Suite 400  
Virginia Beach, VA 23462  
757.490.0132

April 2025

## Table of Contents

<b>List of Tables and Appendices</b>	<b>2</b>
<b>Acknowledgements</b>	<b>3</b>
<b>Planning Team</b>	<b>3</b>
<b>List of Abbreviations</b>	<b>4</b>
<hr/>	
<b>1. Introduction</b>	<b>5</b>
• Purpose	
• MS4 Permit Compliance	
• Summary	
<hr/>	
<b>2. Current Program and Legal Authority</b>	<b>8</b>
• Current Program Existing Legal Authority	
• New or Modified Legal Authority	
<hr/>	
<b>3. Means and Methods to Address Discharges from New Sources</b>	<b>9</b>
<hr/>	
<b>4. Estimated Existing Source Loads and Calculated Total Pollutants of Concern (POC) Required Reductions</b>	<b>10</b>
• MS4 Area Delineation	
• Existing Source Loads	
• Total POC Removal Requirements	
<hr/>	
<b>5. Means and Methods to Meet Required Reductions and Schedule</b>	<b>13</b>
• Best Management Practices	
• 2019 Christopher Newport University Master Plan	
• 2028 Compliance Options	
• Off-Site Nutrient Credit Purchases	
<hr/>	
<b>6. Means and Methods to Offset Increased Loads from New Sources Initiating Construction between July 1, 2009 and June 30, 2014</b>	<b>16</b>
<hr/>	
<b>7. Means and Methods to Offset Increased Loads from Grandfathered Projects Beginning after July 1, 2014</b>	<b>16</b>
• Grandfathered Projects Beginning Construction after July 1, 2014	
• Future Projects Beginning Construction after July 1, 2014	
<hr/>	
<b>8. List of Future Projects Qualifying as Grandfathered</b>	<b>16</b>
<hr/>	
<b>9. Estimated Cost of Compliance</b>	<b>16</b>
<hr/>	
<b>10. Public Comment</b>	<b>18</b>

## List of Tables and Appendices

Table	Description
1	MS4 Permit Compliance..... 6
2	TMDL Reduction Requirements ..... 12
3	Means and Methods to Offset Increased Loads..... 14
3a	BMPs contributing to achieving campus TMDL goals ..... 14
3b	Installation Schedule of BMPs..... 15
4	Cost of Compliance (Operations and Maintenance)..... 17
5	Cost of Compliance (New Projects) ..... 17

Appendix	Description
A	<b>Figures</b> Figure 1: Existing Conditions Figure 2: Proposed Conditions
B	<b>Load Pollutant Offsets</b>
C	<b>References</b> Cost Estimates Campus Map Virginia's Major Watersheds
D	<b>Public Comments</b>

---

## Acknowledgements

Vanasse Hangen Brustlin, Inc. (VHB) would like to thank our collaboration partners who provided guidance and vision in the planning and preparation of this document.

### **Christopher Newport University**

Chip Filer- Vice President for Facilities and Campus Operations

Michelle R. Campbell, RA – Director of Capital Outlay Management

David Guglielmo – Director of Facilities Planning and Sustainability

R. Dean Whitehead – Director of Grounds

### **Virginia Department of Environmental Quality**

David Taylor – DEQ State MS4 Compliance Coordinator, Central Office

---

## Planning Team

Vanasse Hangen Brustlin, Inc.  
Two Columbus Center  
4500 Main Street, Suite 400  
Virginia Beach VA 23462  
[www.vhb.com](http://www.vhb.com)

John M. Stronach, P.E. – Regional Institutional Leader

John D. Hines, P.E. – Principal

Karen Bagnell, EIT – Project Manager

Olivia Luthringer – Civil Designer

James Facenda, L.S. – Survey Manager

## List of Abbreviations

Title	Abbreviation
Best Management Practice.....	BMP
Chesapeake Bay Preservation Act.....	CBPA
Capital Improvement Project.....	CIP
Christopher Newport University.....	CNU
Virginia Department of Conservation and Recreation .....	DCR
Virginia Department of Environmental Quality.....	DEQ
Department of General Services.....	DGS
Division of Engineering & Buildings.....	DEB
Edge of Stream.....	EOS
Environmental Protection Agency.....	EPA
Intensely Developed Area.....	IDA
Leadership in Energy and Environmental Design.....	LEED
Low Impact Design.....	LID
Minimum Control Measure .....	MCM
Minimum Standard.....	MS
Municipal Separate Storm Sewer Systems.....	MS4
National Pollution Discharge Elimination System.....	NPDES
Pollutant of Concern .....	POC
Resource Protection Area.....	RPA
Stormwater Improvement Project.....	SIP
Stormwater Management.....	SWM
Stormwater Management Masterplan.....	SWMP
Stormwater Pollution Prevention Plan.....	SWPPP
Total Maximum Daily Load.....	TMDL
Total Nitrogen .....	TN
Total Phosphorus.....	TP
Total Suspended Solids.....	TSS
Vanasse Hangen Brustlin.....	VHB
Virginia Erosion and Sediment Control Program .....	VESCP
Virginia Pollution Discharge Elimination System.....	VPDES
Virginia Stormwater Management Handbook .....	VSMH
Virginia Stormwater Management Program .....	VSMP
Watershed Implementation Plan.....	WIP

## 1. Introduction

### Purpose

This Chesapeake Bay Total Maximum Daily Load (TMDL) Action Plan was written to describe the means and methods by which Christopher Newport University (CNU) intends to meet the Special Condition for the Chesapeake Bay TMDL. This Special Condition is located in the General Permit for Discharges of Stormwater from Small Municipal Separate Storm Sewer Systems which was effective as of July 1, 2013, and states that Small Municipal Separate Storm Sewer Systems (MS4) must create a TMDL Action Plan and submit the plan to the Virginia Department of Environmental Quality (DEQ).

The University's MS4 permit (VAR040090) requires action plans to be implemented for the impaired bodies of water to which CNU discharges stormwater runoff. The ultimate discharge point for CNU is the Chesapeake Bay. The CNU campus has four (4) major outfalls which discharge to Lake Maury and Cooper Creek. A TMDL is assigned to determine a waste load allocation to the University that establishes the maximum amount of pollutant that can enter an impaired water without violating water quality standards.

The TMDL for the Chesapeake Bay was established by the EPA in 2010 and targets specific Pollutants of Concern (POCs). POCs included in the TMDL are total nitrogen (TN), total phosphorous (TP), and total suspended solids (TSS). Virginia developed a Chesapeake Bay TMDL Watershed Implementation Plan (WIP) that implements an outline for meeting the Chesapeake Bay TMDL. The WIP requires a phased approach over three five-year permit cycles for meeting required POC reductions for the final TMDL target goal. The reductions include:

- 5% first permit cycle reduction, met at the end of the first permit cycle (June 30, 2018)
- 35% second permit cycle reduction, which will need to be accomplished by the end of the second permit cycle (June 30, 2023)
- 60% third permit cycle reduction which will need to be accomplished by the end of the third permit cycle (June 30, 2028). The total reduction thus is 100% of the TMDL requirement.

Reductions are applied to 2009 Edge of Stream (EOS) loading rates for each POC as defined by the Chesapeake Bay Program Watershed Model Phase 5.3.2 for the James River Basin. A target reduction percent in the 2009 EOS loading rates must be met in order meet the TMDL target goal at the end of the third permit cycle. The reduction target percent is defined for each POC by the Chesapeake Bay WIP. Target reduction percentages are further broken into two categories for impervious and pervious cover. Impervious areas must show a reduction of 9.0% for nitrogen loads, 16% for phosphorous loads, and 20% for total sediment loads.

Pervious areas must show a reduction of 6.0% for nitrogen, 7.25% for phosphorous, and 8.75% for total sediment loads.

This plan establishes how CNU intends to meet the 35% and 60% reduction requirements by the end of the second and third permit cycles to stay in compliance with their MS4 Permit and the Chesapeake Bay TMDL Special Condition Guidance developed by DEQ. This report follows the order specified in Guidance Memo No. 15-2005 set forth by DEQ and dated May 18, 2015.

The following elements are included within this Action Plan:

1. Current Program and Existing Legal Authority
2. New or Modified Legal Authority
3. Means and Methods to Address Discharges from New Sources
4. Estimated Existing Source Loads and Calculated Total Pollutant of Concern Required Reductions
5. Means and Methods to Meet the Required Reductions and Schedule
6. Means and Methods to Offset Increased Loads from New Sources Initiating Construction Between July 1, 2009 and June 30, 2014
7. Means and Methods to Offset Increased Loads from Grandfathered Projects that Begin Construction After July 1, 2014
8. List of Future Projects and Associated Acreage that Qualify as Grandfathered
9. An Estimate of the Expected Cost to Implement the Necessary Reductions
10. Public Comments on Draft Action Plan

## MS4 Permit Compliance

*Table 1* provides the requirements of CNU's MS4 permit and the specific section of this report where the requirement is met by CNU's MS4 Program Plan. Additionally, *Table 1* describes actions CNU has taken to meet the MS4 permit requirements.

**Table 1: MS4 Permit Compliance**

<b>CNU TMDL Action Plan Section</b>	<b>Element from DEQ TMDL Special Condition Guidance</b>	<b>MS4 General Permit Section</b>	<b>MS4 Permit Requirement</b>
2	Part VI.1 - Current Program and Existing Legal Authority	I.C.2.a(1)	A review of the current MS4 program implemented as a requirement of this state permit including a review of the existing legal authorities and the operator's ability to ensure compliance with this special condition

2	Part VI.2 - New or Modified Legal Authority	I.C.2.a(2)	The identification of any new or modified legal authorities such as ordinances, state and other permits, orders, specific contract language, and interjurisdictional agreements implemented or needing to be implemented to meet the requirements of this special condition
3	Part VI.3 - Means and Methods to Address Discharges from New Sources	I.C.2.a(3)	The means and methods that will be utilized to address discharges into the MS4 from new sources
4	Part VI.4 - Estimated Existing Source Loads and Calculated Total Pollutants of Concern (POC) Required Reductions	I.C.2.a(4) and I.C.2.a(5)	<p>An estimate of the annual POC loads discharged from the existing sources as of June 30, 2009, based on the 2009 progress run. The operator shall utilize the applicable versions of Tables 2 a-d in this section based on the river basin to which the MS4 discharges by multiplying the total existing acres served by the MS4 on June 30, 2009, and the 2009 Edge of Stream (EOS) loading rate.</p> <p>A determination of the total pollutant load reductions necessary to reduce the annual POC loads from existing sources utilizing the applicable versions of Tables 3 a-d in this section based on the river basin to which the MS4 discharges. This shall be calculated by multiplying the total existing acres served by the MS4 by the corresponding permit cycle required reduction in loading rate. For the purposes of this determination, the operator shall utilize those existing acres identified by the 2000 U.S. Census Bureau urbanized area and served by the MS4</p>
5	Part VI.5 - Means and Methods to Meet the Required Reductions and Schedule	I.C.2.a(6)	The means and methods, such as management practices and retrofit programs that will be utilized to meet the required reductions included in subdivision 2 a (5) of this subsection, and a schedule to achieve those reductions. The schedule should include annual benchmarks to demonstrate the ongoing progress in meeting those reductions

## Summary

---

In accordance with the MS4 Permit, the University must calculate required permit cycle reductions and offsets for the following:

- Existing sources as of June 30, 2009
- Sources beginning construction between July 1, 2009 and June 30, 2014,
- Grandfathered sources beginning construction after July 1, 2014

The additional treatment provided by existing best management practices (BMPs) that were constructed to meet project development goals met the offset for the required first permit cycle reductions.

Two of the Stormwater Improvement projects outlined in the 2019 CNU Stormwater Master Plan, if implemented, will provide the pollutant offset required for the third permit cycle reductions.

Total POC Load Reductions required by the permit cycles and associated offsets can be found in *Table 2*. A breakdown of total phosphorus removal provided by the existing BMPs and project requirements can be found in *Appendix B*.

---

## 2. Current Program and Legal Authority

### Current Program and Existing Legal Authority

---

As an operator of an MS4, Christopher Newport University must develop, implement, and enforce an MS4 Program Plan as stated in Phase II MS4 regulations. CNU has created an MS4 Program Plan that is continually updated and monitored to ensure CNU meets MS4 regulations. This MS4 Program Plan ensures the CNU is acting in the most effective manner to reduce pollutant discharge, protect water quality, and ensure compliance with water quality standards. Additionally, the MS4 Program Plan ensures that CNU is adhering to the Clean Water Act, the MS4 permit regulations, and other associated regulations.

The CNU MS4 Program Plan is managed by the Grounds Department and includes updating the MS4 Program Plan and the MS4 General Permit Annual Report. Six minimum control measures (MCMs) are outlined in the Phase II MS4 General Permit:

- Public Education and Outreach on Stormwater Impacts
- Public Involvement and Participation
- Illicit Discharge Detection and Elimination
- Construction Site Stormwater Runoff Control
- Post Construction Stormwater Management
- Pollution Prevention and Good Housekeeping for Municipal Operations

Best Management Practices have been integrated into these six MCMs to assist in protecting the water quality within the regulated acreage that ultimately discharges into the Chesapeake Bay. The University's MS4 Program Plan lists each of the six MCMs and activities that CNU is pursuing to meet them.

Stormwater policies have been implemented by CNU within the MS4 Program Plan to administer the Program and comply with the MCMs. These policies can be found on CNU's Stormwater Management Webpage.

- Stormwater Management Master Plan, June 2019
- Illicit Discharge Detection and Elimination Program, August 2022
- Stormwater Pollution and Prevention Plan (SWPPP), June 2016
- Standard Operating Procedures (SOPs), September 2016
- Annual Standards and Specifications for Erosion and Sediment Control and Stormwater Management, December 2019

### **New or Modified Legal Authority**

New or modified legal authorities are not required for compliance with the Special Condition for the Chesapeake Bay TMDL. CNU possesses the authorities necessary to meet pollution reduction goals.

CNU and neighboring MS4 jurisdictions are responsible for the drainage within their boundaries. If an agreement is made with a neighboring MS4 operator (City of Newport News) to meet pollution reduction goals, this TMDL Action Plan will be updated.

On January 19, 2005, CNU established a Lake Maury Watershed Plan with The Mariners' Museum and the City of Newport News to detail the maintenance of the Lake as well as shoreline stabilization and cost-effective water quality measures. Any maintenance or stormwater upgrades to the Lake will be required to be discussed with both The Mariners' Museum and the City of Newport News.

---

## **3. Means and Methods to Address Discharges from New Sources**

The University must introduce and implement means and methods to offset pollutant loads from new sources. To offset pollutant loads, provisions of the Virginia Stormwater Management Handbook (VSMH), as of the 2014 revisions, require that if a redevelopment project site is less than 1 acre, phosphorus loadings from that site be reduced by 10% as compared to the existing developed conditions. Phosphorous loadings must be reduced by 20% when the project area is greater than 1 acre. Virginia Stormwater Management Program (VSMP) Regulations identify phosphorus loading as the "keystone" indicator of runoff water quality. As phosphorus is present in stormwater runoff in both particulate and soluble form, its concentration in stormwater runoff is considered indicative of the presence of other pollutants (nitrogen, TSS) that exist in either form. VSMP regulations requires all new

developments to remove 0.41 pounds of phosphorus per acre per year. The VSMH evaluates BMP pollutant removal performance in terms of percentage of Total Phosphorus (TP) removed. Total phosphorus removal loads are used to determine TN and TSS removal loads through use of pollutant loading ratios found in *Table 4* of the MS4 General Permit regulations.

For the plan approval and application process, refer to CNU Annual Standards and Specifications. Construction documents are developed by a design team hired by CNU which includes surveyors, engineers, and landscape architects. Plans are designed to the Virginia Standards and to comply with the MS4 General Permit regulations.

Following plan approval, general contractors are responsible for obtaining the necessary land disturbance permits and attending preconstruction meetings with CNU officials. A purpose of the preconstruction meeting is to review all erosion and sediment controls once they are installed on site and to confirm they comply with the approved plans. The contractor is also responsible for maintaining the latest approved set of plans and the SWPPP on-site for each project during the extent of construction. A certified inspector is responsible for making sure each inspection is completed for the site.

A preconstruction meeting is also held prior to installation of any permanent water quality BMPs. Following construction, permanent stormwater facilities are inspected for conformance with plans, specifications, and standards. Annual inspection of stormwater facilities will be conducted with maintenance being performed as required by the contractor, or CNU Facilities Management & Grounds Department staff.

In addition to measures discussed within this TMDL Action Plan, CNU has completed a Stormwater Master Plan in 2019. This Master Plan outlines several Stormwater Improvement and Capital Improvement projects that can be implemented on campus to meet future Permit Cycle pollutant reduction goals. Campus wide Stormwater Pollution Prevention Plans are to be submitted as part of the University's MS4 Program Plan to assist in facilitating the measures for maintaining current and future best management practices.

---

## **4. Estimated Existing Source Loads and Calculated Total Pollutant of Concern (POC) Required Reductions**

### **MS4 Area Delineation**

In order to estimate the existing source loads within CNU's regulated area, an MS4 boundary for the campus must be outlined. The MS4 area delineation as well as areas of pervious and impervious regulated land were determined based on data from the 2019 Stormwater Master Plan (SWMP). Area delineation was calculated in the SWMP using GIS data and survey for the CNU campus that was generated from previous CAD files and the City of Newport News GIS system. GIS data was supplemented by various record drawings of completed projects on the

CNU campus. If CNU expands or reduces its current campus area, the MS4 area delineation will need to be revised. A map of CNU's MS4 boundary can be found in *Appendix A*.

In accordance with DEQ's Chesapeake Bay TMDL Special Guidance, the University may exclude from its MS4 service area land regulated under any general VPDES permit that addresses industrial stormwater or forested land one half contiguous acre or more that meets specific criteria. The University has not identified any property with a VPDES industrial stormwater permit or forested area within its MS4 boundary. In the event that a property within the CNU campus obtains an industrial stormwater permit, further analysis would be necessary to determine if this property meets specific criteria to be excluded from the MS4 service area delineation.

### **Existing Source Loads**

Existing source loads for phosphorus, nitrogen, and total suspended solids were calculated using 2009 Edge of Stream (EOS) loading rates specified in the MS4 General Permit. Since the CNU campus is the James River watershed, 2009 EOS rates were taken from *Table 3* of the MS4 General Permit. Loading rates were applied to impervious and pervious cover and summed in order to determine total existing source loads.

Refer to *Figure 2: TMDL Reduction Requirements* for existing source load calculations.

### **Total POC Reduction Requirements**

Total pollutant of concern (POC) reduction requirements were calculated using 2009 EOS loading rates that were reduced to meet the final TMDL target goals as required by the Chesapeake Bay Watershed Implementation Plan (WIP). Loading rates for the James River watershed can be found in *Table 3* of the MS4 Permit. The loading rate reduction percentage is defined by the Chesapeake Bay WIP for each specific POC and land cover type. MS4 Impervious areas must show a reduction of 9.0% for nitrogen loads, 16% for phosphorous loads, and 20% for total sediment loads. MS4 Pervious areas must show a reduction of 6.0% for nitrogen, 7.25% for phosphorous, and 8.75% for total sediment loads. Reduced loading rates were then used to determine reduced final POC loads required at the end of the third permit cycle.

After determining the total net reduction required to meet TMDL target goals, the percent reduction for each POC for each permit cycle was calculated. Reduction required for pervious and impervious cover were summed to determine a total reduction required for each POC for each permit cycle. *Table 2* summarizes POC reduction requirements.

**Table 2: TMDL Reduction Requirements**

**Table 3a**

		A	B	C	D	E	F	G	H	I	J
Pollutant	Subsource	Loading Rate (lbs/ac/ yr) <sup>1</sup>	Existing developed lands as of 6/30/09 served by the MS4 within the 2010 CUA (acres) <sup>2</sup>	Loads (lbs/yr) <sup>3</sup>	Percentage of MS4 required Chesapeake Bay Total L2 loading	Percentage of L2 Required by 6/30/2023 (lbs/yr)	40% Cumulative reduction required by 6/30/2023 (lbs/yr) <sup>4</sup>	Sum of 40% cumulative reduction (lbs/yr) <sup>5</sup>	Percentage of L2 Required by 6/30/2028 (lbs/yr)	100% Cumulative reduction required by 6/30/2028 (lbs/yr) <sup>6</sup>	Sum of 100% cumulative reduction (lbs/yr) <sup>7</sup>
Nitrogen	Regulated Urban Impervious	9.39	76.90	722.09	9%	40%	26.00	39.79	100%	<b>64.99</b>	99.47
	Regulated Urban Pervious	6.99	82.22	574.72	6%	40%	13.79		100%	<b>34.48</b>	
Phosphorus	Regulated Urban Impervious	1.76	76.90	135.34	16%	40%	8.66	9.85	100%	<b>21.66</b>	24.64
	Regulated Urban Pervious	0.5	82.22	41.11	7.25%	40%	1.19		100%	<b>2.98</b>	
Sediment	Regulated Urban Impervious	676.94	76.90	52,056.69	20%	40%	4164.53	4455.41	100%	<b>10411.34</b>	11138.53
	Regulated Urban Pervious	101.08	82.22	8,310.80	8.75%	40%	290.88		100%	<b>727.19</b>	

- Edge of stream loading rate based on the Chesapeake Bay Watershed Model Progress Run 5.3.2
- To determine the existing developed acres required in column B, permittees should first determine the existing of their regulated service area based on the 2010 Census urbanized
- Column C= Column A x Column B
- Column F= Column C x Column D x Column E
- Column G= The sum of subsurface cumulative reduction required by 6/30/23 (lbs/yr) as calculated in Column F
- Column I= Column C x Column D x Column H
- Column J= The sum of subsurface cumulative reduction required by 6/30/28 (lbs/yr) as calculated in Column I

**Note: From Christopher Newport University- Municipal Separate Storm Sewer System (MS4) Annual Report- Reporting Year July 1, 2017-June 30, 2018. Revised for property on Shoe Lane, University Place, Sweetbriar Drive, Yoder Barn, President's House, and 232 Prince Drew Road.**

**Table 3a**

		A	B	C	D	E	F	G	H	I	J
Pollutant	Subsource	Loading Rate (lbs/ac/ yr) <sup>1</sup>	Existing developed lands as of 6/30/09 served by the MS4 within the 2010 CUA (acres) <sup>2</sup>	Loads (lbs/yr) <sup>3</sup>	Percentage of MS4 required Chesapeake Bay Total L2 loading	Percentage of L2 Required by 6/30/2023 (lbs/yr)	40% Cumulative reduction required by 6/30/2023 (lbs/yr) <sup>4</sup>	Sum of 40% cumulative reduction (lbs/yr) <sup>5</sup>	Percentage of L2 Required by 6/30/2028 (lbs/yr)	100% Cumulative reduction required by 6/30/2028 (lbs/yr) <sup>6</sup>	Sum of 100% cumulative reduction (lbs/yr) <sup>7</sup>
Nitrogen	Regulated Urban Impervious	9.39	2.65	24.88	9%	40%	0.90	1.08	100%	<b>2.24</b>	2.70
	Regulated Urban Pervious	6.99	1.10	7.69	6%	40%	0.18		100%	<b>0.46</b>	
Phosphorus	Regulated Urban Impervious	1.76	2.65	4.66	16%	40%	0.30	0.31	100%	<b>0.75</b>	0.79
	Regulated Urban Pervious	0.5	1.10	0.55	7.25%	40.00%	0.02		100.00%	<b>0.04</b>	
Sediment	Regulated Urban Impervious	676.94	2.65	1,793.89	20%	40%	143.51	147.40	100%	<b>358.78</b>	368.51
	Regulated Urban Pervious	101.08	1.10	111.19	8.75%	40.00%	3.89		100.00%	<b>9.73</b>	

**Note: Shenandoah Hall transfer from real estate foundation to campus property.**

## 5. Means and Methods to Meet the Required Reductions and Schedules

### Best Management Practices

Best Management Practices (BMP) are used extensively by CNU to offset sources of pollutant loads. The University presently has a total of 2 BMPs to meet these offsets. The existing James River Residence Hall – Extended Detention Basin and Track Complex Stadium Seating – Extended Detention Basin are not included within the TMDL phosphorous loading as they were replaced by the Lake Maury BMP. It is a common CNU practice to construct BMPs as part of Capital Improvement Projects located on the University campus. These BMPs are intended to provide water quality treatment and to offset increases in pollutant loads that are associated with new developments. Additionally, these BMPs provide surplus treatment that can be used to offset permit cycle reduction requirements. The sum offset provided by existing condition BMPs provides enough pollutant removal credit to meet the 5% first permit cycle reduction requirements. In addition, existing BMPs provide surplus pollutant removal credits that can be applied to the second and third permit cycles. BMPs that are planned to be constructed with future CIPs and SIPs will provide additional credit towards the second and third permit cycle reduction requirements. Since phosphorus is considered a “keystone” pollutant, reduction calculations were performed to target solely phosphorus. Pollutant loading ratios found in *Table 4* of the MS4 General Permit regulations were used to calculate required TN and TSS reductions. Refer to *Appendix B* for a summary of the BMPs and associated pollutant offsets.

### 2019 Christopher Newport University Master Plan

The latest CNU Stormwater Master Plan (SWMP) is dated June 2019. One of the goals of the SWMP was provide a “menu” of Capital Improvement Projects, and Stormwater Improvement Projects that could be implemented to meet TMDL reduction goals through the use of a variety of BMPs. Of these projects, CNU is considering Stream Restoration of the Lake Maury Outfall Tributary and the installation of the Lot E1 Water Quality Structure. These projects provide the majority of the pollutant offset required to meet the University’s TMDL goals. The remaining requirement will be met by the purchasing of offsite nutrient credits. An agreement with City of Newport News (neighboring MS4 operator) would be required with the stream restoration as it would treat both City and State property.

Stream Restoration of the Lake Maury Tributary is located on the southeast boundary of the CNU campus. Restoring the stream will provide significant pollutant reduction while also reestablishing heavily eroded stream banks. The restored stream channel will improve sediment and biological processes within the stream as well as the receiving Lake Maury.

*Table 3* of this report summarize the means and methods to meet the required reductions.

**Table 3: Means and Methods to Offset Increased Loads**

Permit Cycle	Removal	POC Removal		
		TP	TN	TSS
TMDL (40%)	Removal Required	9.84	39.63	4,452.06
<b>2023</b>	<b>Total Removal Required</b>	<b>9.84</b>	<b>39.63</b>	<b>4,452.06</b>
	2018 Removal Achieved	1.76	7.70	84.51
	2023 Removal Achieved by Projects	-1.63	-13.35	-2,232.85
	2023 Offsite SWIFT Credit Purchase	8.61	34.68	3,895.55
<b>2023</b>	<b>Total Removal Achieved</b>	<b>8.74</b>	<b>29.03</b>	<b>1,747.21</b>
<b>2023</b>	<b>TMDL Excess Removal*</b>	<b>-1.10</b>	<b>-10.60</b>	<b>-2,704.85</b>
TMDL (60%)	Removal Required	14.76	59.44	6678.08
2023 Prop Addition	Removal Required	0.79	2.70	368.51
	<b>Subtotal Removal Required</b>	<b>15.55</b>	<b>62.14</b>	<b>7,046.59</b>
Lake Maury (60%)	Removal Required	0.88	4.58	370.42
<b>2028</b>	<b>Total Removal Required</b>	<b>16.43</b>	<b>66.72</b>	<b>7,417.01</b>
Removal Achieved by SIP Projects	Lake Maury Outfall- Stream Restoration	24.55	33.31	110,133.58
	Lot E1- Water Quality Structure	3.32	19.00	1,633.97
<b>2028</b>	<b>Total Removal Achieved</b>	<b>27.87</b>	<b>52.31</b>	<b>111,767.54</b>
<b>2028</b>	<b>TMDL Excess Removal*</b>	<b>11.44</b>	<b>-14.41</b>	<b>104,350.53</b>
*Deficit to be supplemented by the purchase of offsite nutrient credits (from HRSD SWIFT)				
**2028 Total Removal Required includes 2028 Property Addition				
<b>Note:</b> Negative values indicate a deficit in the POC				

**Table 3a: BMPs contributing to achieving campus TMDL goals**

Completed Year	Name/Description	Reduction Means/Methods
2018	Parking Lot A	Bioretention Basin
2021	Fine Arts Center	Nutrient Credits
2022	Captains Turf Field Replacement	Bioretention Basin – Dry Swale
		Nutrient Credits
2021	C2 Parking	Stormkeeper Filtering Practice
		Nutrient Credits
2023	Offsite SWIFT Credit Purchase	Nutrient Credits

## 2028 Compliance Options

CNU is planning to purchase SWIFT nutrient credits to meet the campus wide 2028 goals from the above Table 3. CNU may also choose to implement a few stormwater improvement projects from the 2019 SWMP, such as the Stream Restoration at the Lake Maury outfall and the Lot E1 Water Quality Structure as described in the 2019 Christopher Newport University Master Plan section. These stormwater improvements projects will further the Campus's compliance and can be utilized towards future post-2028 TMDL goals.

**Table 3b: Installation Schedule of BMPs**

<b>Fiscal Year to be installed</b>	<b>Name/Description</b>	<b>Reduction Means/Methods</b>
2025	Integrated Science Center Phase III	Isolator Row (Filtering Practice)
		Isolator Row (Filtering Practice)

## Offsite Nutrient Credit Purchases

In addition to using nutrient credits to aid CIPs in meeting their development goals the "General VPDES Permit for Discharges or Stormwater from Small Municipal Separate Storm Sewer Systems" effective November 1, 2018 allows the use of nutrient credits to meet TMDL requirements. Refer to the CNU MS4 permit (VAR040090) including nutrient credit requirements. A combination of Stormwater Improvement Projects and offsite nutrient credits will be required to meet the requirements of the 2028 permit cycle. CNU plans to purchase offsite nutrient credits for the 2028 cycle. These credits will be either HRSD SWIFT credits or water quality nutrient credits from an offsite nutrient credit bank. The approximate rate of nutrient trading for the James River watershed is \$15,000- \$18,000 per pound phosphorus. This is a one-time fee.

## **6. Means and Methods to Offset Increase Loads from New Sources Initiating Construction between July 1, 2009 and June 30, 2014**

Between July 1, 2009 and June 30, 2018, a number of projects were constructed on the CNU campus. Projects constructed between July 1, 2009 and June 30, 2014 were subject to Technical Criteria IIC under the VSMP regulations and the technology-based criteria. Capital improvement projects typically offset increased pollutant loads on a project by project basis using BMPs. Projects during this time created a surplus of pollutant removal that was used for smaller projects and maintained to aid in campus requirements. To determine the deficit pollutant requirement for Lake Maury, the campus CBPA (technology-based criteria) was used to define the BMP credit and impervious area change from 36% to 16%. If project areas were not available an area was assumed based on the design plans.

## **7. Means and Methods to Offset Increased Loads from Grandfathered Projects Beginning Construction after July 1, 2014**

CNU does not have any projects that qualify for grandfathering under 9VAC25-870-48. The Lake Maury BMP was designed based on the old CBPA technical criteria and constructed in 2009 and has been utilized for many of CNU's past development projects. However, according to CNU Athletics Expansion II- New Tennis Courts (Eyre Tennis Courts Phase II) the water quality capacity of the Lake Maury BMP has been met. Therefore, the Lake Maury BMP cannot be used for any future projects and does not provide treatment credit towards the TMDL Reductions goals.

## **8. List of Future Projects Qualifying as Grandfathered**

CNU has not identified any projects that qualify to be grandfathered under 9VAC25-870-48.

## **9. Estimated Cost of Compliance**

Since existing BMPs provided first permit cycle pollutant offsets, estimated costs include only operation and maintenance that are required to keep existing BMPs functioning. These costs are summarized in *Table 4* of this report.

**Table 4: Costs of Compliance (Operations and Maintenance)**

BMP Type	Typical Cycle (years)	Cycle Cost (\$)		Qty	Total Cost (\$/year)
Bioretention Basin	1	1,000	per basin	4	\$ 4,000
Detention Basins	1	750	per basin	1	\$ 750
Water Quality Structure	1	2,500	per structure	1	\$ 2,500
Stream Restoration	1	5	per LF	570	\$ 2,850
Underground Detention	1	2,000	per pond	1	\$ 2,000
Permeable Pavers	1	1,500	per acre	0.50	\$ 750
Lake Maury*	1	10,000		1	\$ 10,000
Total BMP's				10	
Yearly Cost					\$ 22,850

\*Based on the Lake Maury Watershed Management Plan dated May 9, 2003

\*\*Includes existing and proposed BMPs listed in Appendix B for the 2023 permit cycle

Projects including the construction of stream restoration and the Lot E1 water quality structure are expected to provide pollutant offsets in the third permit cycles. Estimated construction costs are summarized in *Table 5* of this report. Cost breakdowns of the Lake Maury Outfall Stream Restoration can be found in *Appendix C*.

**Table 5: Costs of Compliance (New Projects)**

Name/Description	Reduction Means/Methods	Estimated Total Cost (\$)	Phosphorus Removed (lbs.)	Estimated Cost per Pound of Phosphorus Removed (\$/lb.)
Lake Maury Outfall	Stream Restoration	\$1,017,750	38.76*	\$26,258
Lot E1- Water Quality Structure	Water Quality Structure	\$565,800	3.32	\$170,422

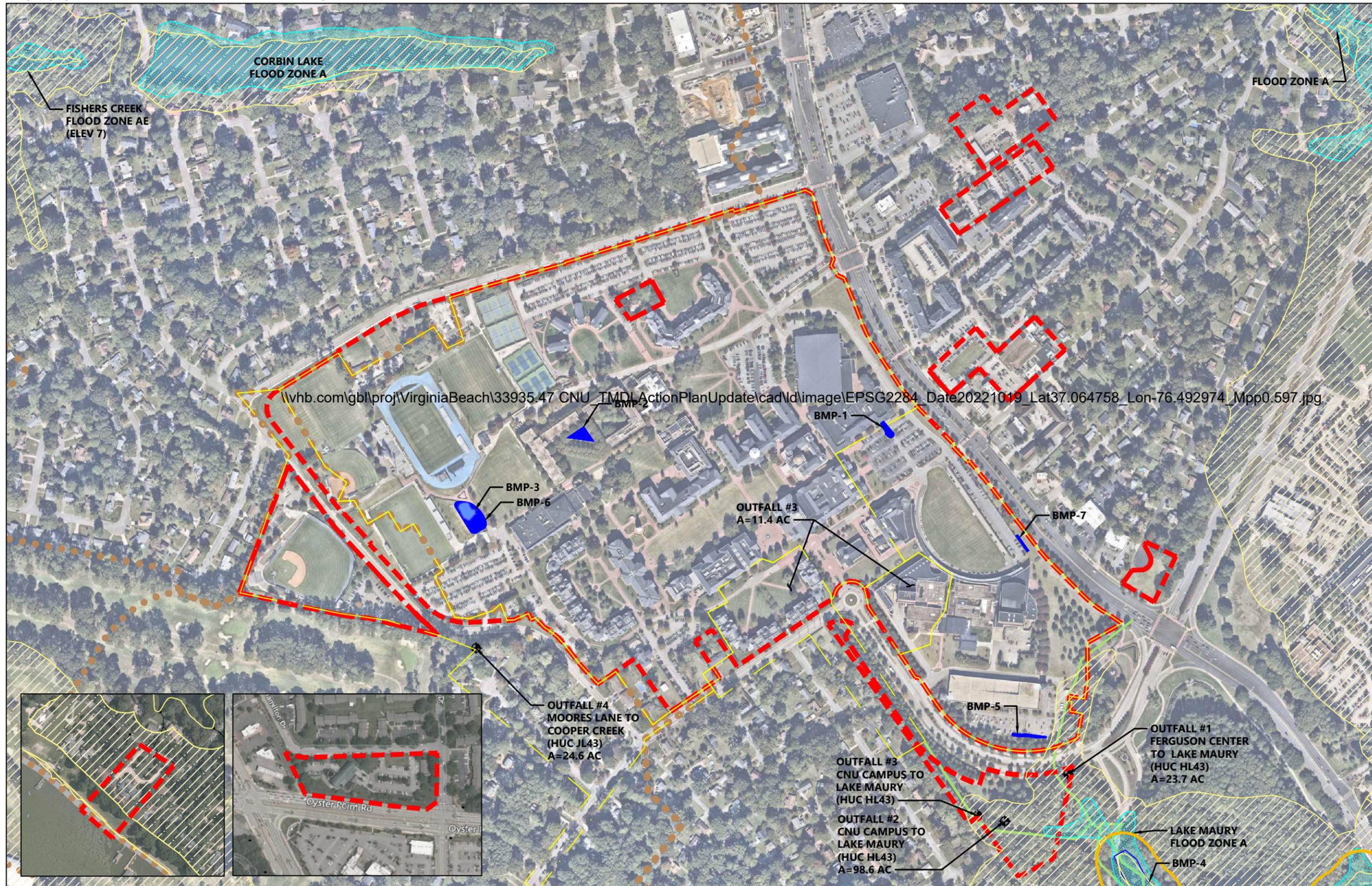
\*Note: Total Phosphorous Removed includes both City of Newport News and CNU credit. The anticipated CNU credit is 24.55 lbs./yr.

---

## 10. Public Comment

Part of the University's MS4 program includes Public Education and Outreach to students, faculty and staff. As part of this program, this TMDL Action Plan will be available on the University's Stormwater Management webpage. A 15-day public comment period will take place which will provide an opportunity the CNU community to provide feedback. Public comments and feedback will be considered and incorporated into this Action Plan before final completion.

# Appendix A: Figures



### Legend

- - - CAMPUS AREA
- ● ● ● ● HUC DIVIDES
- - - DRAINAGE AREA
- - - WETLAND
- - - RESOURCE PROTECTION AREA (RPA)
- ▨ ▨ ▨ ▨ ▨ RESOURCE MANAGEMENT AREA (RMA)
- ▨ ▨ ▨ ▨ ▨ FLOOD ZONE
- EXISTING BMP
- ⊕ DRAINAGE OUTFALL

#### EXISTING BMP

- BMP-1 CONVOCATION, SPORTS & WELLNESS CENTER- WET POND (REMOVED)
- BMP-2 JAMES RIVER RESIDENCE HALL- EXTENDED DETENTION BASIN
- BMP-3 TRACK COMPLEX STADIUM SEATING- EXTENDED DETENTION BASIN (REMOVED)
- BMP-4 LAKE MAURY
- BMP-5 LOT A- BIORETENTION (LEVEL 1)
- BMP-6 CAPTAINS TURF FIELD REPLACEMENT - BIORETENTION (LEVEL 1)
- BMP-7 C2 PARKING - STORMKEEPER

#### OFFSITE CAMPUS AREA

- YODER BARN- 660 HAMILTON DR
- PRESIDENT'S HOUSE- 1205 RIVERSIDE DR

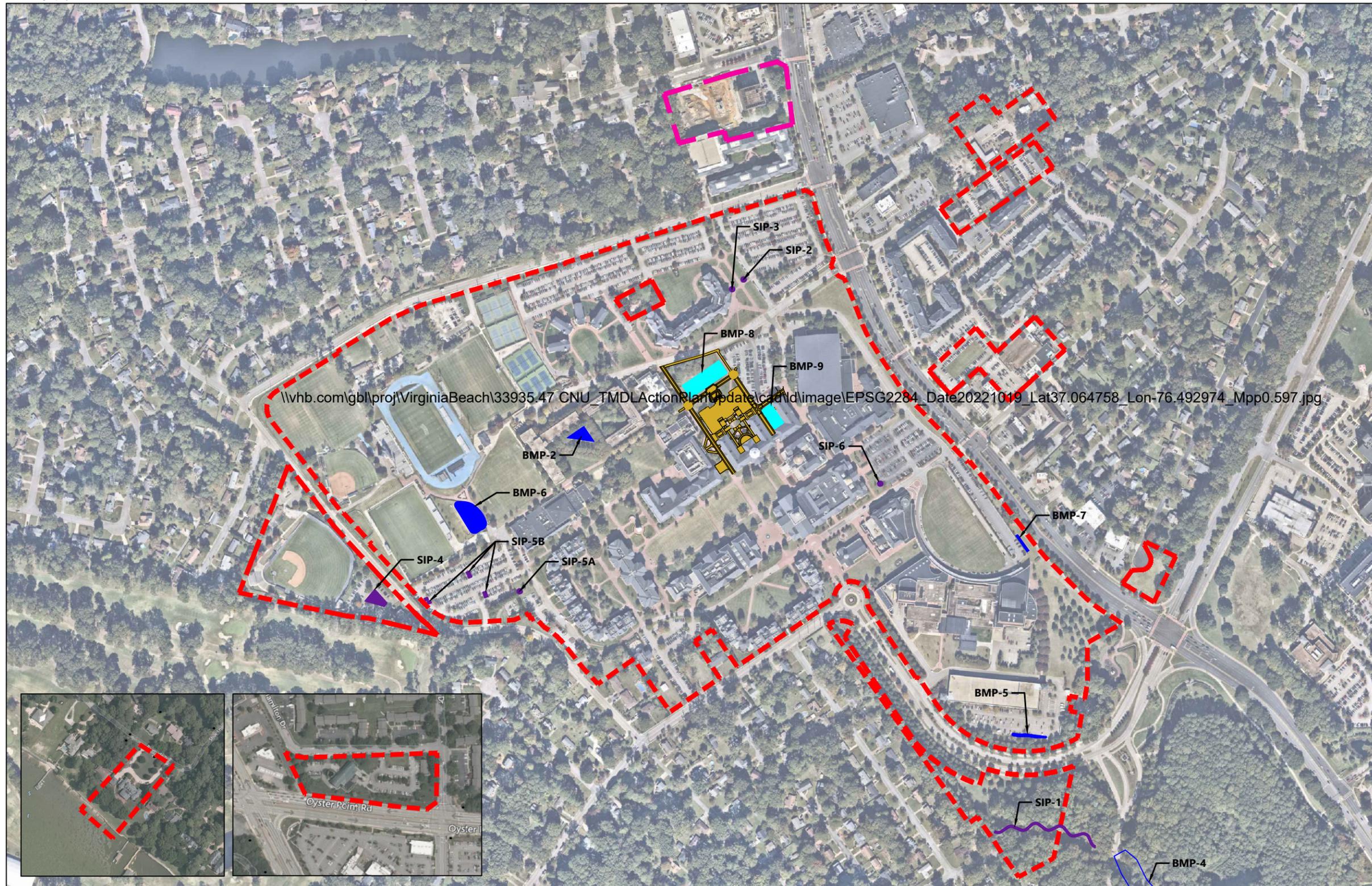
# Figure 1: Existing Conditions

## Stormwater Management Master Plan

### Christopher Newport University

Source:  
Prepared for: **CNU**  
Date: **January 2023**





### Legend

- - - CAMPUS AREA
- - - NEW CAMPUS AREA
- CAPITAL IMPROVEMENT PROJECT
- EXISTING BMP
- CAPITAL IMPROVEMENT BMP
- STORMWATER IMPROVEMENT BMP

#### EXISTING BMP

- BMP-1 REMOVED
- BMP-2 JAMES RIVER RESIDENCE HALL- EXTENDED DETENTION
- BMP-3 REMOVED WITH BMP-6
- BMP-4 LAKE MAURY
- BMP-5 LOT A- BIORETENTION (LEVEL 1)
- BMP-6 CAPTAINS TURF FIELD REPLACEMENT- BIORETENTION (LEVEL 1)
- BMP-7 C2 PARKING- STORMKEEPER

#### CIP PROJECTS

##### 2028 BMP

- BMP-8 ISIII - WATER QUALITY STRUCTURE
- BMP-9 ISIII - WATER QUALITY STRUCTURE

#### SIP PROJECTS

- SIP-1 LAKE MAURY OUTFALL- STREAM RESTORATION
- SIP-2 LOT E1- (A) HYDRODYNAMIC DEVICE/  
(B) WATER QUALITY STRUCTURE
- SIP-3 LOT E2/E3- HYDRODYNAMIC DEVICE
- SIP-4 LOT H- BIORETENTION (LEVEL 1)
- SIP-5 LOT I- (A) WATER QUALITY STRUCTURE/  
(B) LOT I- WATER QUALITY INLETS
- SIP-6 LOT C1- HYDRODYNAMIC DEVICE



# Figure 2: Proposed Conditions

## Stormwater Management Master Plan

### Christopher Newport University

# Appendix B: Load Pollutant Offsets



# Performance Based Water Quality Calculations Appendix 5D - VSMH

## WORKSHEET 1

Project CNU Lake Maury

PRJ #-

Date : 5-Nov-19

**1** Determine the Applicable Area (A) and the post-developed Impervious Cover ( $I_{post}$ ):

$$\text{Applicable Area (A)} = \underline{147.24} \text{ acres}$$

*Post-Development Impervious Cover:*

$$I_a \text{ of structures} = \underline{\hspace{2cm}} \text{ acres}$$

$$I_a \text{ of parking lots} = \underline{\hspace{2cm}} \text{ acres}$$

$$I_a \text{ of site} = \underline{72.22} \text{ acres}$$

$$\text{Total } I_{post} = \underline{72.22} \text{ acres}$$

$$I_{post} = (\text{total } I_{post} / A) \times 100$$

$$I_{post} = \underline{49.05} \%$$

**2** Determine the average land cover condition ( $I_{watershed}$ ) or the existing impervious cover:

$$I_{watershed} = \underline{16.00} \% \quad (\text{Default } I_{watershed} = 10\%)$$

Existing Impervious Cover ( $I_{existing}$ ):

Existing Served by a BMP?

$$I_a \text{ of structures} = \underline{\hspace{2cm}} \text{ acres}$$

$$I_a \text{ of parking lots} = \underline{\hspace{2cm}} \text{ acres}$$

$$I_a \text{ of roadways} = \underline{\hspace{2cm}} \text{ acres}$$

$$I_a \text{ of site} = \underline{59.00} \text{ acres}$$

$$\text{Total } I_{exist} = \underline{59.00} \text{ acres}$$

$$I_{exist} = (\text{total } I_{post} / A) \times 100$$

$$I_{exist} = \underline{40.07} \%$$

**3** Determine the appropriate development situation:

Situation 1 -

Situation 2 -

Situation 3 - **X - Go to worksheet 3**

Situation 4 -

# Performance Based Water Quality Calculations Appendix 5D - VSMH

## Worksheet 3 : Situation 3

Sheet 1 of 2

Project CNU Lake Maury

PRJ #-

Date : 5-Nov-19

Summary of values from Worksheet #1:

$$\begin{aligned} \text{Applicable Area (A)} &= 147.24 \text{ acres} \\ I_{\text{post}} &= 49.05 \% \\ I_{\text{watershed}} &= 16.00 \% \\ I_{\text{existing}} &= 40.07 \% \end{aligned}$$

**4** Determine the relative pre-development load( $L_{\text{pre}}$ ):

Based on existing Impervious cover:

$$L_{\text{pre(existing)}} = 137.85 \text{ lbs/year}$$

Based on average land cover condition:

$$L_{\text{pre(watershed)}} = 65.13 \text{ lbs/year}$$

**5** Determine the relative post-development load( $L_{\text{post}}$ ):

$$L_{\text{post}} = 164.98 \text{ lbs/year}$$

**6** Determine the relative pollutant removal requirement(RR):

$$RR = L_{\text{post}} - L_{\text{pre(watershed)}}$$

$$RR = 99.85 \text{ lbs/year}$$

OR

$$RR = L_{\text{post}} - (0.9 * L_{\text{pre(existing)}})$$

$$RR = 40.91 \text{ lbs/year}$$

Use the lesser of the two values:

$$RR = 40.91 \text{ lbs/year}$$

**7** Identify best management practice(BMP) for the site:

A. Determine the required pollutant removal efficiency for the site:

$$EFF = (RR/L_{\text{post}}) * 100$$

$$EFF = 24.80 \%$$

B. Select BMP from Table 5-15 and give location on site:

<b>BMP 1: Lake Maury</b>	A <sub>bmp1</sub> = 153.73	EFF <sub>bmp1</sub> = 0.2929	I <sub>bmp1</sub> = 51.2
<b>BMP 2:</b>	A <sub>bmp2</sub> =	EFF <sub>bmp2</sub> =	I <sub>bmp2</sub> =
<b>BMP 3:</b>	A <sub>bmp3</sub> =	EFF <sub>bmp3</sub> = 0	I <sub>bmp3</sub> = 0.0

A<sub>bmp</sub> = Drainage area of proposed BMP(acres)  
 EFF<sub>bmp</sub> = Pollutant removal efficiency of BMP(decimal form)  
 I<sub>bmp</sub> = impervious percentage of A<sub>bmp</sub> (expressed as a whole number)

# Performance Based Water Quality Calculations Appendix 5D - VSMH

## Worksheet 3 : Situation 3

Sheet 1 of 2

Project CNU Lake Maury

PRJ #-

Date : 5-Nov-19

Sheet 2 of 2

C. Determine the pollutant load entering the proposed BMP(s),  $L_{bmp}$ :

$$L_{bmp} = (0.05 + (0.009 * I_{bmp})) * A_{bmp} * 2.28$$

$$L_{bmp1} = \frac{179.07}{\text{}} \text{ lbs/year}$$

$$L_{bmp2} = \frac{0.00}{\text{}} \text{ lbs/year}$$

$$L_{bmp3} = \frac{0.00}{\text{}} \text{ lbs/year}$$

D. Calculate the pollutant load removed by the proposed BMP(s)

$$L_{removed} = EFF_{bmp} * L_{bmp}$$

$$L_{removed/bmp1} = \frac{52.45}{\text{}} \text{ lbs/year}$$

$$L_{removed/bmp2} = \frac{0.00}{\text{}} \text{ lbs/year}$$

$$L_{removed/bmp3} = \frac{0.00}{\text{}} \text{ lbs/year}$$

E. Calculate the total pollutant load removed by the BMP(s)

$$L_{removed/total} = \frac{52.45}{\text{}} \text{ lbs/year}$$

F. Verify Compliance

**COMPLIANCE**

$$L_{removed/total} \geq RR$$

$$\frac{52.45}{\text{}} \geq 40.91$$

**13.00**

**53.91**

**1.46**

**0.07**

**0.51**

**0.88**

**VDOT REQUIREMENT**

**TOTAL REQUIREMENT**

**DEFECIT FROM 36% TO 16%**

5% REQUIRED 1ST PERMIT CYCLE

35% REQUIRED 1ST PERMIT CYCLE

60% REQUIRED 1ST PERMIT CYCLE

# Appendix C: References







# CHRISTOPHER NEWPORT UNIVERSITY

## CAMPUS MAP

### BUILDINGS/AREAS

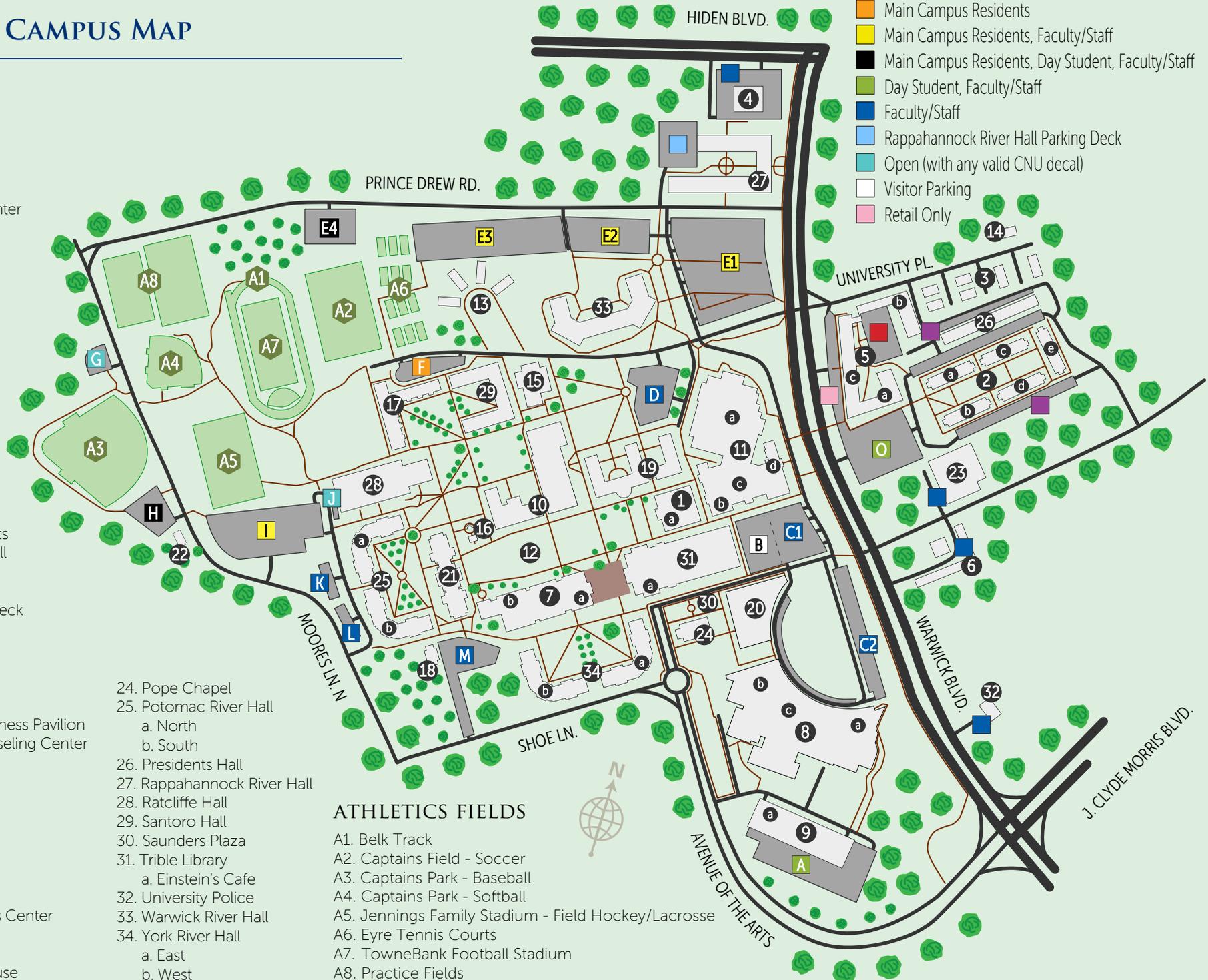
1. Christopher Newport Hall
  - a. Admission Welcome Center
2. CNU Apartments
  - a. Harrison
  - b. Monroe
  - c. Madison
  - d. Jefferson
  - e. Washington
3. CNU Landing
4. CNU North
5. CNU Village
  - a. Taylor
  - b. Tyler
  - c. Wilson
6. Commonwealth Hall
7. David Student Union
  - a. Captains Locker
  - b. Regattas
8. Ferguson Center for the Arts
  - a. Diamonstein Concert Hall
  - b. Peebles Theatre
  - c. Studio Theatre
9. Ferguson Center Parking Deck
  - a. Parking Services
10. Forbes Hall
11. Freeman Center
  - a. Field House
  - b. Gaines Theatre
  - c. Trieshmann Health & Fitness Pavilion
  - d. Windsor Health & Counseling Center
12. Great Lawn
13. Greek Village
14. Grounds Department
15. Hiden-Hussey Commons
16. Hoinkes Plaza/Bell Tower
17. James River Hall
18. Klich Alumni House
19. Luter Hall
20. Mary M. Torggler Fine Arts Center
21. McMurrin Hall
  - a. East
  - b. West
22. Military Science Building
23. Plant Operations Warehouse
24. Pope Chapel
25. Potomac River Hall
  - a. North
  - b. South
26. Presidents Hall
27. Rappahannock River Hall
28. Ratcliffe Hall
29. Santoro Hall
30. Saunders Plaza
31. Tribble Library
32. University Police
33. Warwick River Hall
34. York River Hall
  - a. East
  - b. West

### ATHLETICS FIELDS

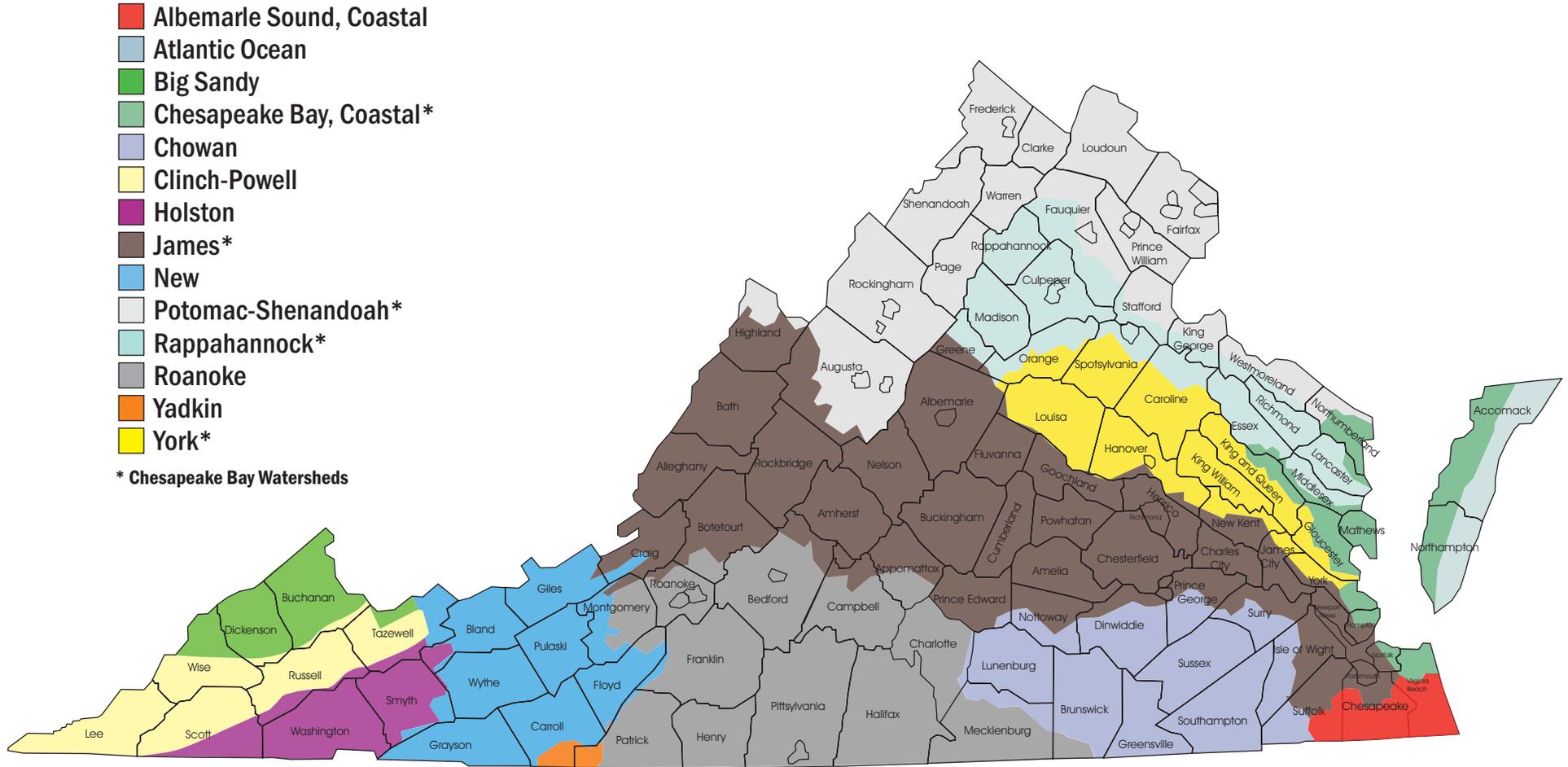
- A1. Belk Track
- A2. Captains Field - Soccer
- A3. Captains Park - Baseball
- A4. Captains Park - Softball
- A5. Jennings Family Stadium - Field Hockey/Lacrosse
- A6. Eyre Tennis Courts
- A7. TowneBank Football Stadium
- A8. Practice Fields

### PARKING: (Lots are named by letter)

- CNU Apartments, CNU Landing, Presidents Hall
- CNU Village Parking Deck
- Main Campus Residents
- Main Campus Residents, Faculty/Staff
- Main Campus Residents, Day Student, Faculty/Staff
- Day Student, Faculty/Staff
- Faculty/Staff
- Rappahannock River Hall Parking Deck
- Open (with any valid CNU decal)
- Visitor Parking
- Retail Only



# Virginia's Major Watersheds



# Appendix D: Public Comments